

EU–Africa Relations

“L’Europe aime voir l’Afrique saucissonné en morceaux”

*Saïd Djinnit
AU Commissioner
for Peace & Security*

Introduction

- Currently no Africa Policy in EU
- Commissioner Michel is talking about instituting one
 - *So where do we currently stand & how have we got here?*
 - *Do we know what Africa wants from Europe?*

Policy Context

2 interlocking sets of policies

- Regional policies / agreements
 - eg: Asia Policy, Cotonou Agreement ...
- Sector policies
 - eg: CFSP, ESS, DPS ... ENPI ...

→ External Action = ‘Policy Mix’

Institutional set-up also affected policy

- Delors' legacy from 1984

“...je divisais en deux le domaine de l'aide au développement ...”

- ACP = DG Development

- Rest of the world = Relex

- Has dogged the EC ever since

- For Delors a split of development sector

- Later seen as 2 separate sectors

- *Now a new phase in EU External Action?*

Context for EU-Africa Relations

- 3 EU-Africa Agreements
 - Cotonou Partnership – ACP Group
 - TDCA – South Africa
 - Euro-Mediterranean Partnership
- EU policies: DPS, CFSP, ...
- EU Member State policies on Africa
- EU-Africa Dialogue
- The rise of pan-African institutions

Key Features of Cotonou

- Signed 2000 + runs for 20 years
- ACP Group (77 countries + RSA)
- 3 pillars: aid, trade & political dialogue
- 3 (+1) essential elements (HR+RoL+D +*WMD in CPA Review*)
- 1 fundamental element (GG)
- Principles: joint management, mutual obligations & security of funds

Cotonou (2)

- Performance based
- National and Regional
- Multiple actors: state + non-state
- EDF9 (2000-2007)
 - Grants facility €13.5B
 - EIB resources € 1.7B
 - Balance earlier EDFs € 9.9B

EU MS policies on Africa

- Some MS have specific policies for certain countries
- Coordination & complementarity not always easy
- EU-Africa relations often affected (Zimbabwe, Rwanda, Congo ...)

EU-Africa Dialogue 'Cairo process'

- Cairo Declaration and Plan of Action (2000)
- Zimbabwe causes rupture
- Restarted with AU
- At troïka level & progressing better
- EC-AUC cooperation going well

EU-Africa Dialogue: 8 priority topics

1. Human rights
2. Democracy & good governance
3. Prevention & settlement of conflicts
4. Food security
5. HIV/AIDS & other pandemics
6. Environment
7. Regional integration & trade
8. External debt
9. Return of illicitly exported cultural goods

The African Union

- AU Constitutive Act
(signed 2000 + entry into force 26 May 2001)
- AU launch at Durban Summit (2002)
- Replaced OAU (+AEC)
- Konaré Commission (2003-2007)
- AU to work with regional organisations & integrate NEPAD (+ APRM)
- Strategic Planning exercise in 2004

VISION of the AU

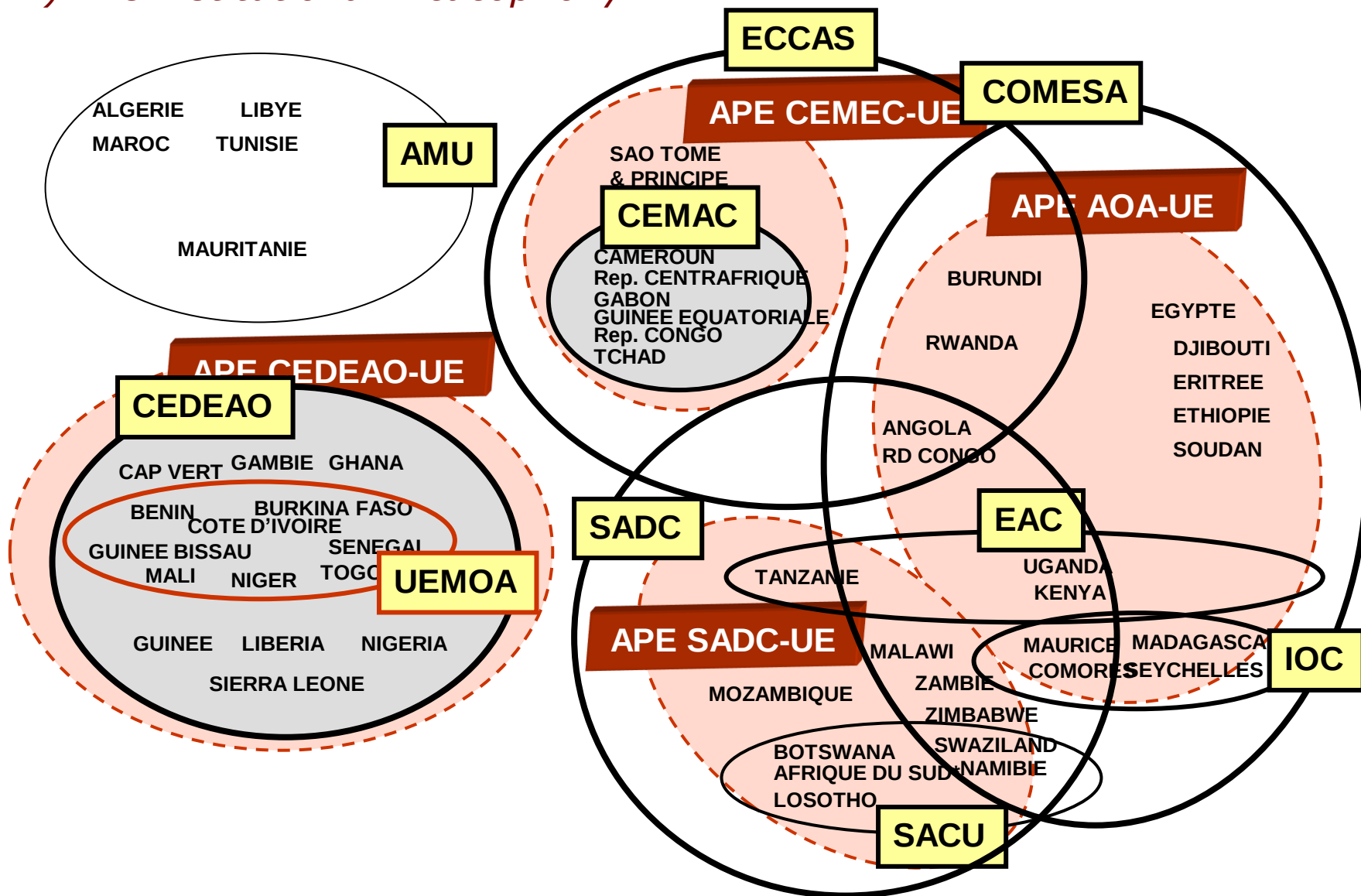


**A peaceful, integrated and prosperous Africa,
driven by its people,
a dynamic force in the global community**

**Une Afrique en paix, intégrée et prospère,
tirée par son peuple,
une force dynamique dans la communauté
internationale**

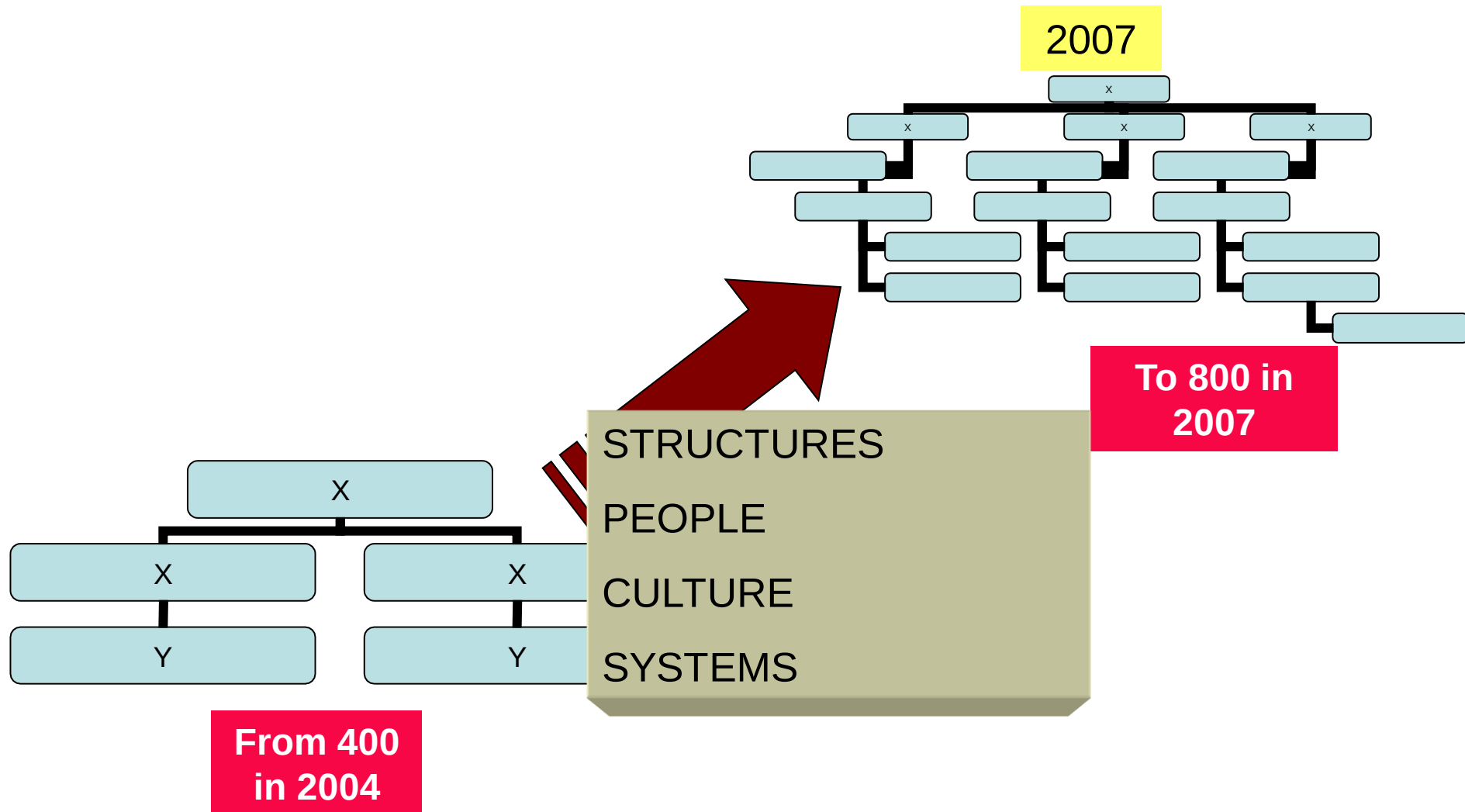
In order to implement this vision, the AU will need to address three specific obstacles to African integration:

1) The institutional « cacophony »



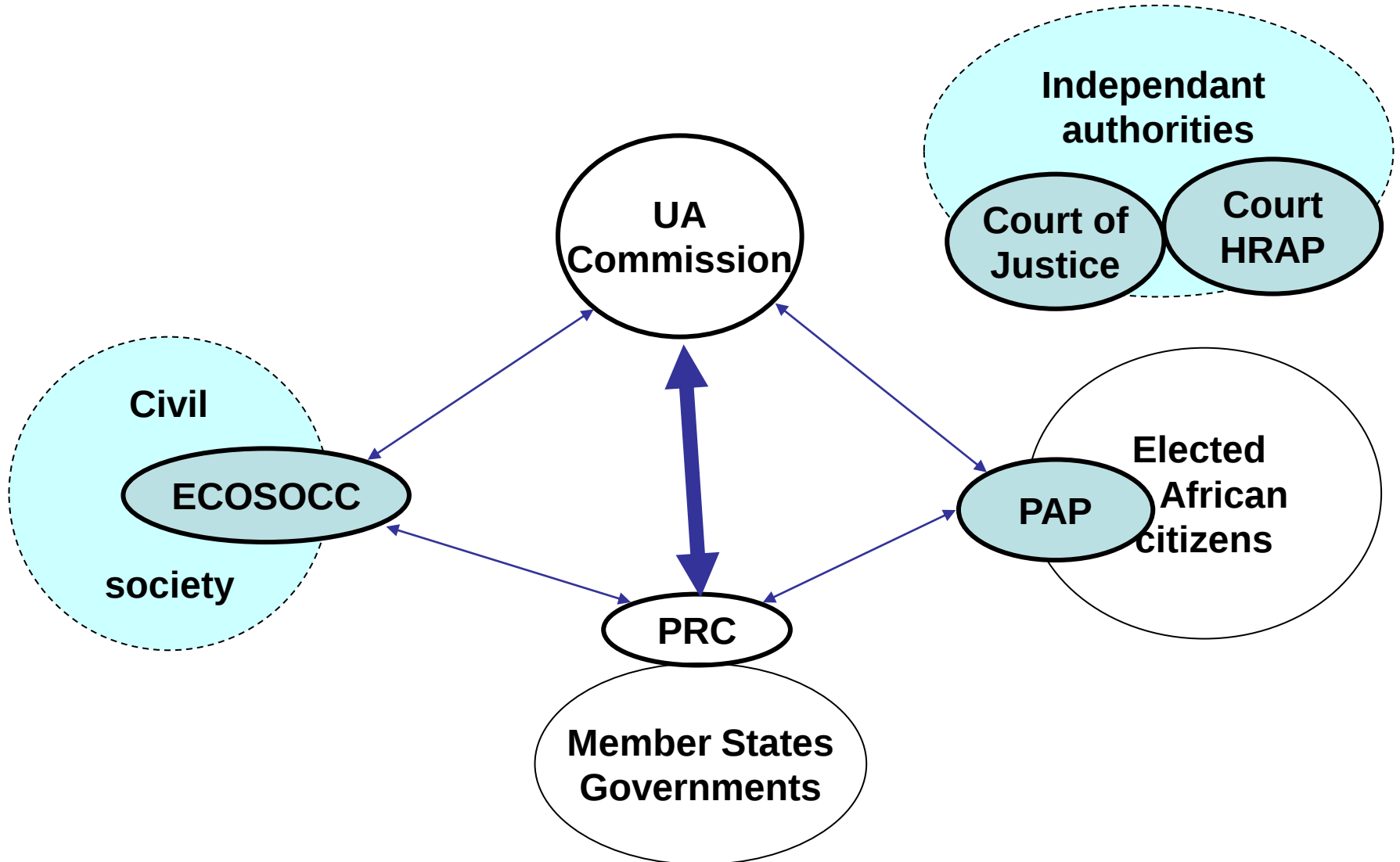
In order to implement this vision, the AU will need to address three specific obstacles to African integration:

2) The weakness of the institutions



In order to implement this vision, the AU will need to address three specific obstacles to African integration:

3) Governance



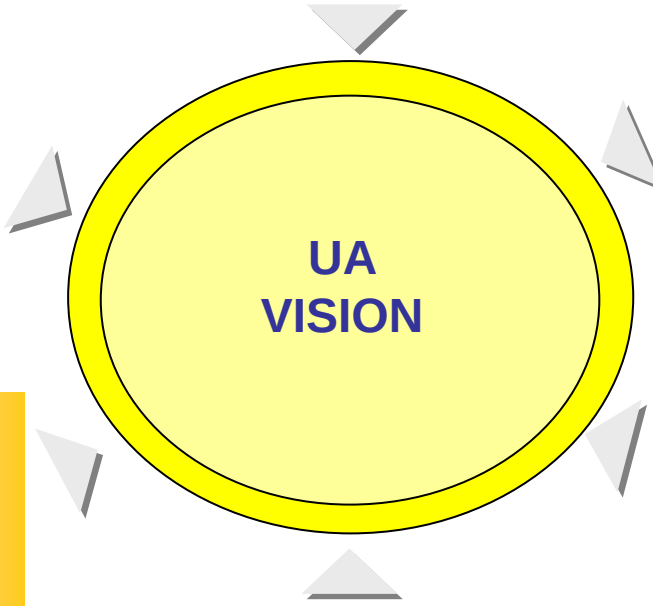
The UA Commission has defined 6 objectives in order to face these challenges by 2007:

To build an efficient and responsible Commission and a global performing institutional framework

To develop a consensus on the basis of common values and a shared vision

To promote peaceful societies based on governance, the rule of law and African citizenship

**UA
VISION**

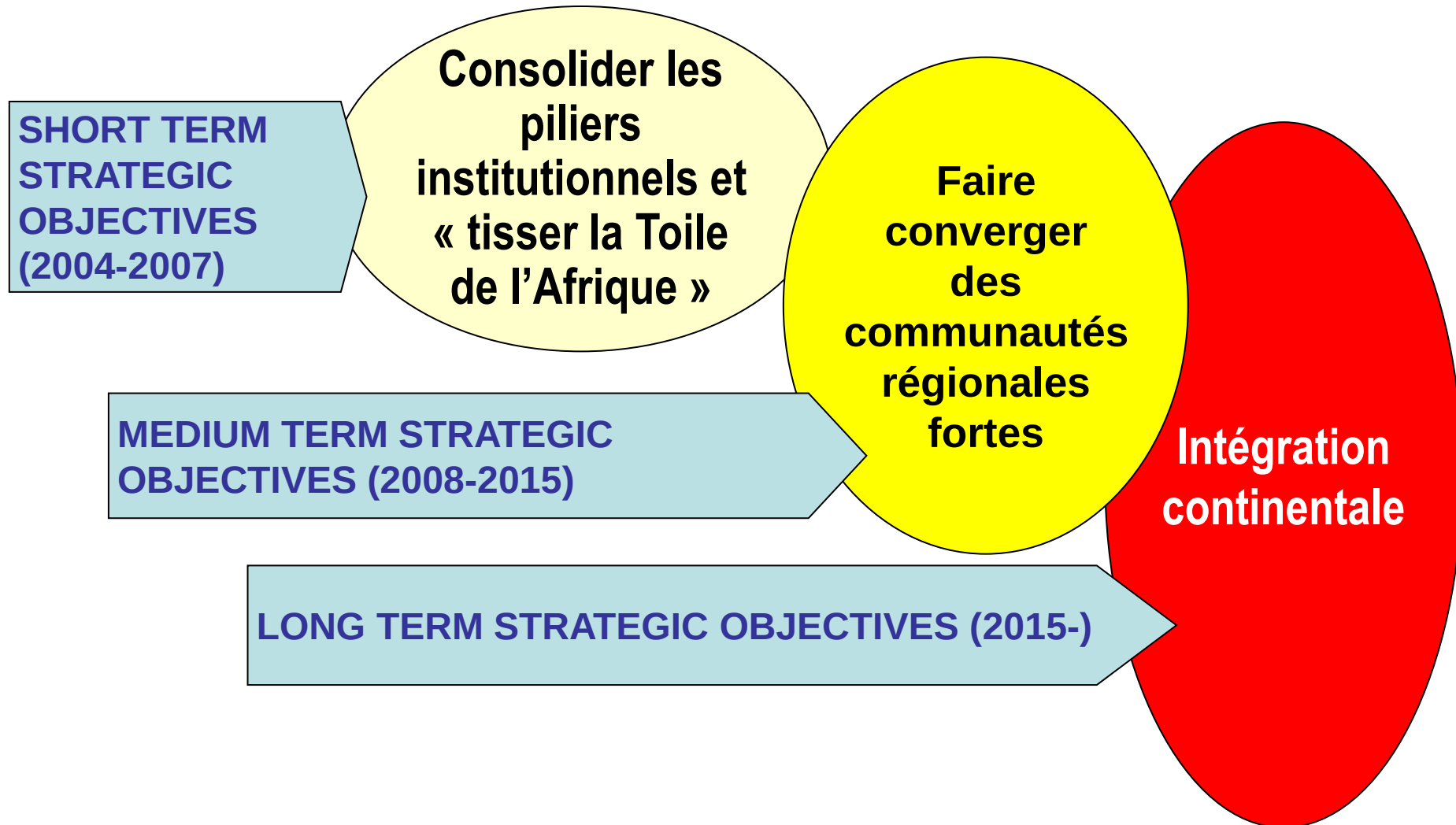


To promote regional cooperation as the basis of an continental integration process

To ensure the dynamism and radiation of African culture

To contribute to social development and to fight against structural causes of poverty

Ainsi, la Commission a défini une démarche graduelle vers l'intégration continentale, la phase 2004-2007 devant permettre de consolider les piliers et de tisser la toile de l'Afrique



Towards a new Dialogue

- A. Dialogue at political & senior official level
- B. Bi-regional working group of officials
- C. Regular dialogue AU-HOM in Addis
- D. Brussels dialogue with African HOM
- E. AU / EU Commissions
 - Joint Working Group (December 2004)

The EU & the AU

- Areas of cooperation
 - Peace & Security → APF
 - Institutional development of AU
 - Regional integration
- New areas
 - Trade
 - Good governance

An EU policy on Africa?

- African states asking for it (AU, NEPAD)
 - North African states closely involved
 - Mediterranean should be an area for cooperation between 2 continents
- Poses questions for existing agreements
 - But an opportunity not to miss
- Need the instruments
 - Policy & Funding for pan-African work

What aims for an EU Africa Policy?

- Clearly
 - Development, poverty eradication, MDG
 - Cultural + social ties
- Global stability
 - Close neighbours, migration ...
- But ultimately also
 - Trade, economic exchange ...

Thank you for your attention...

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*For more information on
ECDPM's work on ACP-EU relations:
www.ecdpm.org*



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